# Preparing the Primary Care System for Health Care Reform

Presentation to the Alameda County Board of Supervisors' Health Committee

> Alameda Health Consortium February 27, 2012



WORKING TOGETHER FOR THE HEALTH OF OUR COMMUNITIES

# 8 Health Centers serve more than 160,000 Low-income People in Alameda County



Asian Health Services



Axis Community Health



La Clinica



LifeLong Medical Care



Native American Health Center



Tiburcio Vasquez Health Center



Tri-City Health Center



West Oakland Health Council



## Alameda Health Consortium Health Centers

- 8 private, non-profit, community-based organizations
- Economic engines in the community
  - 1,600 employees
  - Providing stable employment with benefits
- More than 70 locations
  - 26 comprehensive primary care sites
  - Additional sites: dental, mental health, school health centers, WIC, Supportive housing, ADHC, etc.



#### Health Center Characteristics

- <u>Comprehensive</u> health and related services (especially 'enabling' services)
- Open to all residents, <u>regardless of ability to pay</u>, with charges on sliding fee scale.
- Governed by *community boards*, to assure responsiveness to local needs
- Held to strict *performance/accountability standards* for administrative, clinical, and financial operations be federal, state, and county agencies.



#### Services Offered by Health Centers

- § Primary Medical Care
- § Preventive Health Care
- § Prenatal, Perinatal, & Newborn Care
- § Gynecological Care
- § HIV Care
- § Hearing/Vision Screening

- § Oral Health
- § Behavioral Health Services
- § Low-Cost Prescriptions (340b pricing)
- § X-Rays and Lab
- § Some Specialty Medical Care
- § Enabling Services



#### **Enabling Services to Improve Access to Care**

- § Eligibility & Enrollment
- § Case Management
- § Health Education
- § Interpretation/Translation Services
- § Outreach
- § Housing Assistance

- § Home Visiting
- § Parenting Education
- § Employment referral & counseling
- § Testing for Blood Lead Levels
- § Referrals and linkages to community resources



# Community Health Centers: A Proven Cost-savings Model

Excellent Quality of Care and Higher Cost Effectiveness:

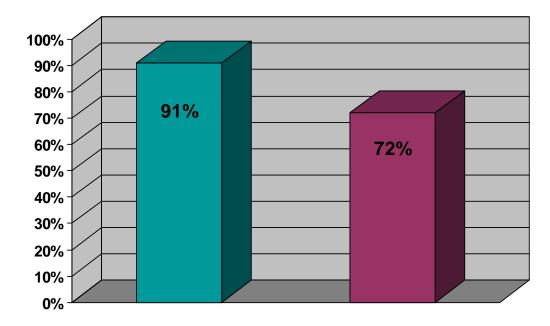
- Communities without a community health center spend \$1,200 per patient per year <u>more</u> than those with health centers.
- National studies show 24% lower overall costs, lower specialty referrals and hospital admissions
- AAH data: total cost of care for CHC members is <u>25% lower</u> than other providers due to fewer hospital admissions and fewer ER visits



#### Quality – Indicators Immunizations

Immunization Rates for 2-Year Old Children

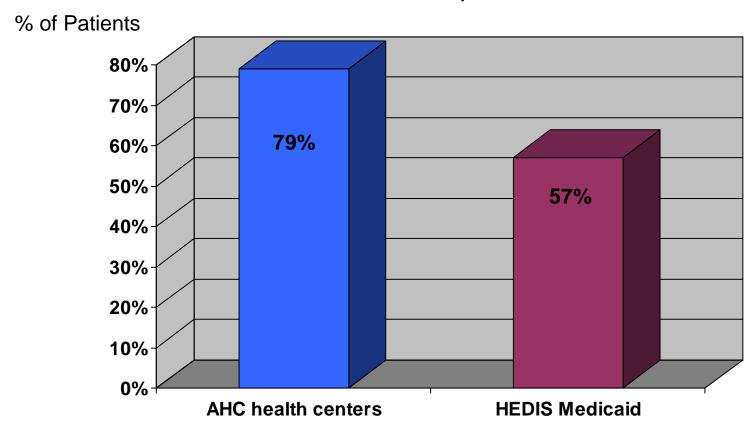
% of Patients with Completed Immunizations

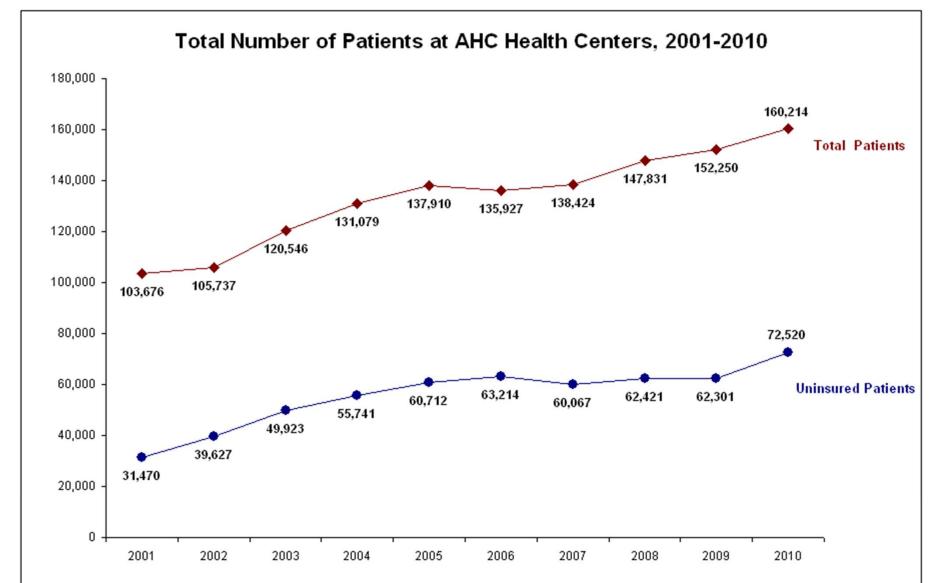


AHC health centers HEDIS Medicaid

#### Quality Indicators - Diabetic Sugar Control

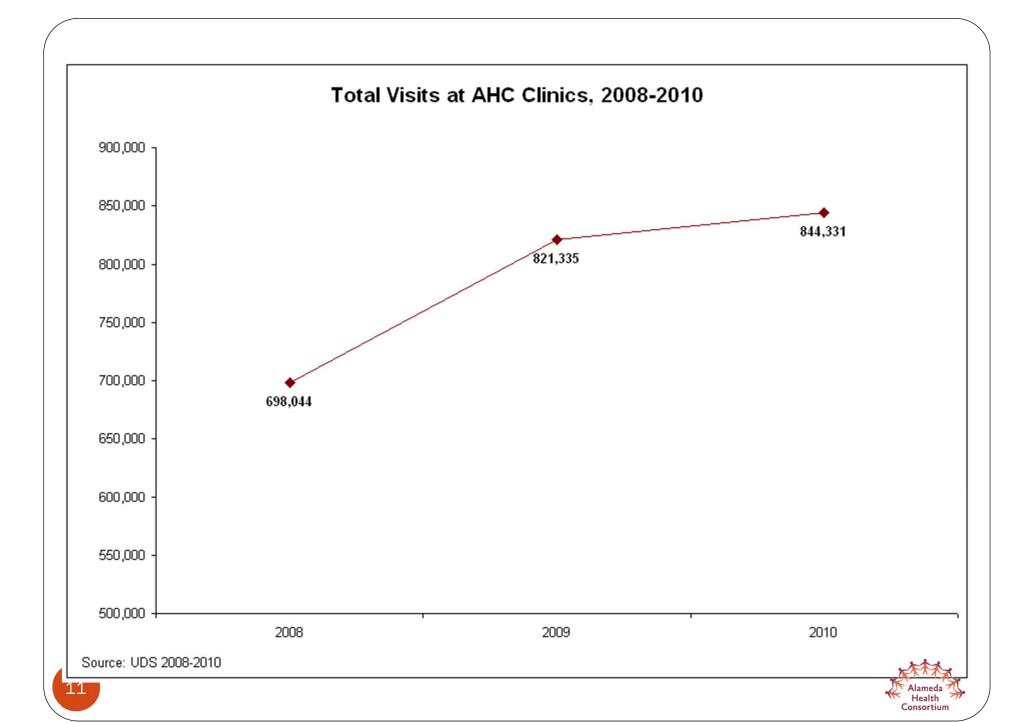
Diabetic Patients with HbA1c less than or equal to 9.0%

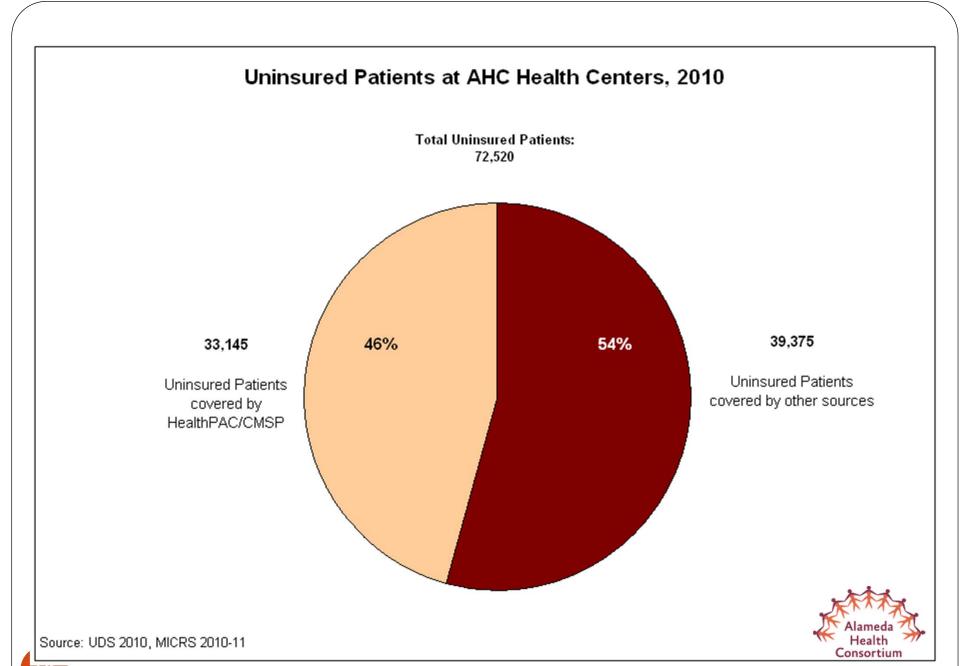


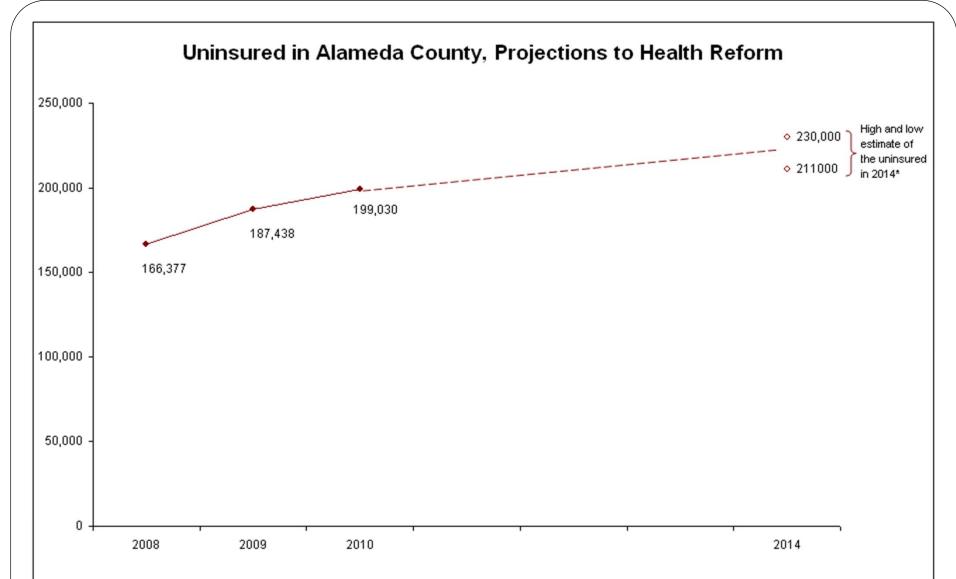


Source: UDS 2001-2010 In years in which certain health centers did not report to UDS, the equivilent OSHPD report was used. Data reflects patients served at sites in Alameda County.

Alameda 7 Health Consortium



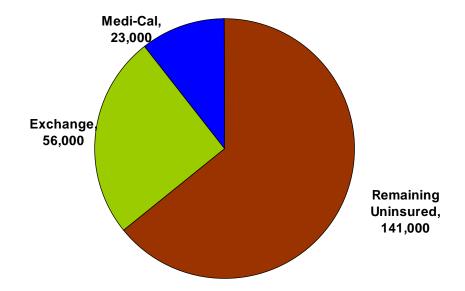




\*Note: 2008-2010 American Community Survey, U.S. Census Bureau. 2014 estimates apply Urban Institute methodology to Alameda County. This methodology can be found in their report: "The Cost of Failure to Enact Health Reform: 2010-2020" March 2010.



## Projection of Insured and Uninsured After 2014



Remaining uninsured will include people who are: eligible for but not enrolled in Medi-Cal or Exchange; ineligible for coverage because of their immigration status; covered by the affordability exemption.

#### How are we preparing for ACA?

- 1. Facility Expansions
- 2. Transforming Health Information Systems through EHR and HIE
- 3. Transforming Primary Care: Patient-Centered Health Homes
- 4. Accelerating Enrollment/Eligibility for Coverage

#### **Facility Expansions**

- 1. Expanding existing sites
- 2. Opening new sites
- 3. Non-traditional sites: schools, public housing, mental health agencies, etc.

#### Health Information Systems EHR Transformative

- Electronic health record (EHR) systems are transforming primary care and health care in general
- All community health centers and ACMC will be using the same EHR; enabling improved care and better health outcomes
- Health Information Exchanges further improve care
  - We are founding member of HealthShare Bay Area
  - The HIE will pull together scattered silos of health information in one secure place for the entire region
  - We'll have a more complete picture of a person's health care as more providers sign up and upload information to the HIE
  - This will improve care and health outcomes and save money

#### Health Information Systems Financial Risks

- Similar to facility start-up costs, there is a negative financial impact
- Example: EHR implementation
  - During first month of implementation, provider productivity declines by 50% dramatically reducing clinic revenue
- Yet EHRs are essential and critical to implementing the Affordable Care Act

# Transforming Primary Care – Patient-Centered Health Home (PCHH)

- We're committed to ensuring that all low-income residents of Alameda County have access to a PCHH
- We are implementing national standards for <u>PCHH</u>
- Requires "empanelment" of all patients
- Using <u>multi-disciplinary</u> teams in the primary care setting (e.g. physicians, nurses, social workers, medical assistants, community health workers
- Providing "whole person care" by <u>integrating behavioral health</u> <u>services</u> in the primary care setting
- Re-designing primary care to be <u>more patient and</u> <u>family/caregiver-centered</u>
- EHRs and HIEs are key in this work

## Health Care Coverage

- We are also committed to expanding <u>coverage</u>
- Clinic enrollment/eligibility staff are stretched to the limits
- Across all health centers, we have 80 staff whose volume of work has skyrocketed
- Those 80 staff are responsible for ensuring that the bulk of our 160, 000 patients get coverage and keep their coverage
- One-e-App critical to our success
- Collaborations with County Health Care and Social Services Agencies have been critical.



### Opportunities - Medi-Cal 1115 Waiver

- Increasing enrollment into <u>HealthPAC for the uninsured</u>
  - 71,000 total; 30,000 under Waiver
  - Providing more primary care and behavioral health care
- Increasing enrollment of health center patients <u>into</u> managed care plans
  - Seniors, people with disabilities, dually-eligible Medi-Cal/Medicare
  - 65,000 of our patients are now enrolled in a managed care plan

#### Where does all this work lead us?

- <u>Increased access</u> to primary care for patients
- <u>Streamlined</u>, <u>coordinated care</u> for all patients, through health center partnerships with:
  - Alameda County Health Care Services Agency, Behavioral Health Care Services
  - Alameda County Social Services Agency
  - Alameda Alliance for Health
  - Alameda County Medical Center
- Increased <u>cost-effectiveness</u> of primary care

### Preparing for Health Care Reform Primary Care Challenges

- Primary Care Work Force
- Support for capital expansions
- Support for expanding primary care in preparation for 2014
- Streamlining enrollment/eligibility processes
- Medi-Cal Cuts
- Remaining Uninsured

#### Primary Care Workforce

#### Health center recruitment challenges:

- Competitive salaries
- Need for bilingual/bicultural providers
- Need for providers to serve patient's with complex medical/social issues
- Need for providers who are committed to the community health center mission

#### Capital Expansions

- Space is a major limiting factor to serve more people. Ideally each provider gets 3 rooms, allowing us to dramatically increase the ability to meet demand.
- With adequate space—primary care providers, behavioral health providers, MAs—flow from room to room to see patients according to their needs without rushing patients.
- As community health centers, we constantly scramble for enough **space for groups**: behavioral care groups, prenatal groups, and other health education and group visits.

#### Capital Expansions – Financial Risks

- New facilities require clinics to take on on-going debt payment obligations
- Start-up challenges reduces cash flow for new sites
- 45% of our patients are uninsured; each new site creates financial strain of uncompensated care

## Medi-Cal Cuts Undermine Our Ability to Prepare for 2014

- Growing State tendency to seek waivers to change the Medi-Cal program in a way that adversely affects vulnerable populations and Safety Net
  - Cutting benefits that are critical to our patients, e.g. adult dental
  - Proposing cuts to health center payment rates (PPS)
  - Pushing financial risk down to managed health care plans, which could further push risk down to primary care providers (e.g. pushing ADHC and IHSS responsibilities to managed care plans)
- As the State continue to cuts back on Medi-Cal payments and benefits, federal matching funds continue to be lost
- Our ability to open new sites and expand services are a threatened by Medi-Cal cuts

#### 2014 - The Uninsured Will Still Be With Us

- Even after 2014, there will be a large number of uninsured who will still need care through the safety net:
  - Not eligible for Exchange subsidies and can't afford to buy insurance on their own
  - Not eligible for Medi-Cal or Exchange
  - Eligible for subsidies but still don't buy insurance
  - Quality for Affordability Exemption